





The Financial Action Task Force (FATF) is an independent inter-governmental body that develops and promotes policies to protect the global financial system against money laundering, terrorist financing and the financing of proliferation of weapons of mass destruction. The FATF Recommendations are recognised as the global anti-money laundering (AML) and counter-terrorist financing (CFT) standard.

For more information about the FATF, please visit www.fatf-gafi.org

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FATF Report to G20 Leaders' Summit

28-29 June 2019

- 1. Under the Japanese Presidency, the G20 has continued to express its support for the FATF with a view to promote swift and effective implementation of the FATF standards worldwide. The G20 reaffirmed its support for the FATF, as the global anti-money laundering, counter terrorist financing (AML/CFT), and counter proliferation financing standard-setting body, and welcomed its ongoing efforts to strengthen its institutional basis. The G20 also called on FATF to enhance its efforts to counter proliferation financing, and asked the FATF to clarify how its standards apply to virtual asset financial activities and related providers.
- 2. Under the U.S. Presidency from 1 July 2018, the FATF has successfully delivered on the call from the G20 to clarify the global standards for the regulation and supervision of virtual asset financial activities and providers, in order to help countries develop effective AML/CFT frameworks while balancing innovation and financial inclusion.
- 3. The FATF prioritised its action on combating terrorist financing activities, and taking additional action against the financing of the proliferation of weapons of mass destruction. The FATF is also progressing work to support the use of digital ID, and continue to promote transparency and availability of beneficial ownership information.
- 4. On 12 April 2019, FATF Ministers agreed upon an open-ended Mandate for the FATF and confirmed its role leading global action to counter money laundering and the financing of terrorism and proliferation of weapons of mass destruction. The adoption of an open-ended mandate, on the 30th anniversary of the FATF, reflects the fact that these threats are enduring concerns for the integrity of the financial system, and that a sustained political commitment is required.

Strengthening the institutional basis, governance and capacity of FATF

- 5. The FATFs new Ministerial Declaration and Mandate recognise the need for FATF to continue to lead decisive, co-ordinated and effective global action to counter the abuse of the financial system by criminals and terrorists, and strengthen its capacity to respond to these threats that all countries face.
- 6. **Ministers set out the priorities for the FATF to address these threats, and to strengthen its governance and capacity.** They adopted an open-ended mandate to reaffirm that these threats are enduring concerns and that a sustained political commitment is required. Ministers also decided to meet every two years, agreed to extend the terms of the FATF's Presidency (the President and Vice-President) to a two-year period, and concurred on a stronger funding model for the organisation.

- 7. These are key initiatives that will enhance the effectiveness of the FATF globally and raise its profile and visibility with global governance bodies and relevant stakeholders. These enhancements aim to recognize and build on the FATF' s increased participation in international fora, including at the G7/G20, United Nations bodies and FATF-Style Regional Bodies, and support the FATF' s responsiveness to current and emerging threats and opportunities.
- 8. Following the adoption of the open ended Mandate by FATF Ministers, the FATF will conduct a strategic review of its core work to ensure it is fit for the future and support further efforts to strengthen its effectiveness as the leading global standard setting bo

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- The monitoring or supervision of virtual asset service providers by a country's competent authority, and not a self-regulatory body, with adequate powers, including to conduct inspections and compel the production of information;
- A range of effective, proportionate and dissuasive sanctions to deal with virtual asset service providers that fail to comply with their AML/CFT requirements, including the power for supervisors to withdraw, restrict or suspend virtual asset service providers' license or registration;
- The application of all FATF preventive measures, including customer due diligence, recordkeeping, and suspicious transaction monitoring, among others, by virtual asset service providers;
- The provision of the widest possible range of international cooperation by countries, especially between supervisors.
- 13. In June 2019, the FATF also issued guidance on the application of the risk-based approach to virtual assets and virtual asset service providers. The updated Guidance further explains the application of the FATF requirements in the context of virtual assets and virtual asset service providers (as well as for other obliged entities that engage in or provider virtual asset financial activities, products or services), Recommendation-by-Recommendation. It is intended to help both national authorities in understanding and developing regulatory and supervisory responses to virtual asset activities and virtual asset service providers, and private sector entities seeking to engage in virtual asset activities or operations in understanding their AML/CFT obligations and how they can effectively comply with these requirements.
- 14. The FATF will immediately begin work to revise its assessment methodology, in line with its newly revised Standards. This work will proceed as a matter of priority, so that FATF can begin assessing countries' compliance with the new standards applicable topo(iv)9 931.7 (04 0fu)9.3 (ra6.1 (r(o)9.3 (217 TD(a)T)(1)-0.7 1.239 1.t3.

attacks around the world. Disrupting the financial flows of ISIL, Al Qaeda and other terrorist organisations and individual terrorists remains one of the most effective ways to detect and disrupt terrorist activity.

- 17. The United Nations Security Council Resolution 2462 that was adopted in March 2019 highlights the importance international community holds in tackling terrorist financing, and the central role the FATF plays in setting global standards and monitoring terrorist financing risks. Yet FATF assessments have shown that most countries assessed do not have an adequate understanding of their terrorist financing risks, and around two thirds do not have the ability to effectively investigate and prosecute terrorist finance activity.
- 18. Under the U.S. Presidency, the FATF has prioritised work in three areas: effective implementation, risk understanding and interagency coordination. The FATF has completed and published guidance to help countries assess and understand their TF risks, and held a global workshop to help improve the ability of countries to effectively prosecute terrorist financing.
- 19. The FATF has agreed to focus its next stage of work on developing the countries' capacity to understand terrorist financing risk, improving the effective implementation of the FATF standards, and supporting the development of counter terrorist financing regimes and enhancing dialogue in higher-risk regions. Under these priorities, the FATF will draft guidance on the

sharing on proliferation financing activity. The FATF agreed to potentially consider these other options at a later date.

Improving Transparency and the Availability of Beneficial Ownership Information

- 23. The FATF will continue to improve the transparency and availability of beneficial ownership information through continued work in this area, its mutual evaluation process, and through collaboration with the Global Forum on Transparency and Exchange of Information for Tax Purposes.
- 24. The FATF has published Guidance on the Risk-based Approach for Lawyers, Accountants, and Trust and Companies Service Providers in June **2019**. This focuses on how these professions should apply safeguards, in a risk-based way, to prevent the misuse of their services by criminals; and how supervisors should prevent complicit or negligent professionals from operating. The work was undertaken in partnership with the private sector.
- 25. Since February 2019, the FATF is identifying best practices on beneficial ownership, drawing reference from practical examples provided by its delegations and its mutual evaluations to date. This will facilitate jurisdictions' implementation of effective measures in order to ensure that legal persons are prevented from being misused for money laundering and terrorist financing and proliferation financing, and that information on their beneficial ownership is available to competent authorities without undue restrictions.
- 26. At the FATF Private Sector Consultative Forum held on 6-7 May 2019, participants exchanged views on the key features in different systems and shared their opinions on the key factors of an effective system to promote beneficial ownership transparency consistent with the FATF standards. Taking into account comments from the public and private sector, the FATF will continue to work on this project, which is expected to be published by the end of this year.

Financial Technologies, Regulatory Technologies: Digital Identity

- 27. The FATF recognises financial innovation, and strongly supports responsible technological developments that enhance countries' anti-money laundering and counter terrorist financing frameworks. Digital Identity has the potential to enhance financial inclusion and reduce the costs of customer onboarding, as well as to better manage the risks of money laundering and terrorist financing.
- 28. As part of work under the G20 priority agenda on "opportunities and challenges by financial innovation", the FATF co-hosted with the IMF and G20 a special joint session on Financial Technology and anti-money laundering and counter terrorist financing on 2 April 2019. This session highlighted the range of opportunities and challenges that financial technologies raise with respect to antimoney laundering and counter terrorist financing.
- 29. The 2019 FATF Private Sector Consultative Forum provided a further opportunity to exchange views on how the private sector can make greater use of technology (such as machine learning, data mining, artificial intelligence) to manage AML CFT risk, facilitate customer due diligence, sanctions screening and

transaction monitoring, and how government authorities have harnessed new technologies to increase efficiency and effectiveness in detecting money laundering and terrorist financing.

- 30. The FATF is preparing Guidance on the application of the FATF Recommendations on customer due diligence in a digital ID context. While the FATF Standards are technology-neutral, this Guidance aims to provide comfort to those seeking to harness responsible innovation by clarifying how digital forms of identification, verification and authentication could be used during the customer due diligence process. The Guidance will consider the opportunities presented by this technology, including greater financial inclusion, while also highlighting potentials risks and mitigation measures. Work is expected to be published by February 2020.
- 31. More broadly, the FATF continues to monitor the risks and opportunities of financial innovation to ensure the FATF Standards remain relevant and responsive, and the FATF will report back to the G20 on its progress in 2021.

De-risking by Banks

- 32. **De-risking remains a challenge for a number of countries, sectors and businesses across the world**. While drivers of de-risking are complex, The FATF has been active in clarifying the FATF standards to avoid misunderstandings that could contribute to de-risking. In addition, the FATF is contributing to global efforts to address the decline of banking services for the remittance sector, as remittance flows are key to sustenance for people in a number of countries.
- 33. The FATF considers addressing de-risking as a strategic priority for the international community. In June 2019, the FATF discussed an update on international efforts to monitor and address de-risking, including through initiatives of the FSB, IMF, World Bank and FATF-style Regional Bodies. The FATF will continue to monitor the trends and contribute to international efforts in this area.

34. The FATF looks forward to contributing to the work of the G20 under the G20 Presidency of Japan and the Kingdom of Saudi Arabia, and reporting its progress on these issues to the G20 Finance Ministers and Central Bank Governors and to the next G20 Leaders' Summit.

